

**2021 COMPENSATION GUIDELINES for CLERGY of the  
GREATER MILWAUKEE SYNOD – ELCA**

*Approved by the Greater Milwaukee Synod Council on September 17, 2020  
Updated 11/19/2020*

**Table of Contents**

<b>INTRODUCTION TO COMPENSATION GUIDELINES .....</b>	<b>2</b>
<b>PART I - DETERMINING COMPENSATION .....</b>	<b>4</b>
A.    BASE COMPENSATION .....	4
B.    HOUSING ALLOWANCE .....	5
C.    ADDITIONAL COMPENSATION .....	6
D.    TAX SHELTERED ANNUITY .....	6
<b>PART II – DETERMINING COST OF BENEFITS .....</b>	<b>6</b>
A.    ELCA RETIREMENT AND OTHER BENEFIT PLANS .....	6
B.    MEDICAL AND DENTAL BENEFITS CONTRIBUTION .....	7
C.    DISABILITY INSURANCE .....	8
D.    SUPPLEMENTAL BENEFITS .....	8
<b>PART III – PROFESSIONAL EXPENSES .....</b>	<b>8</b>
A.    AUTOMOBILE EXPENSES .....	8
B.    CONTINUING EDUCATION .....	9
C.    FIRST CALL THEOLOGICAL EDUCATION .....	9
D.    SYNOD ASSEMBLY EXPENSES .....	9
E.    FALL LEADERSHIP CONFERENCE .....	9
F.    CONFERENCE EXPENSES .....	9
G.    TECHNOLOGY, CELL PHONES, AND MINISTRY RESOURCES .....	9
<b>PART IV – OTHER BENEFITS AND CONSIDERATIONS .....</b>	<b>10</b>
A.    WEEKLY TIME OFF (AS PART OF DEFINED WORK WEEK) .....	10
B.    VACATION .....	10
C.    HOLIDAYS .....	11
D.    DISABILITY LEAVE .....	11
E.    SICK LEAVE .....	11
F.    OTHER LEAVE CONSIDERATIONS .....	11
G.    LOANS .....	12
H.    COMPENSATION FOR ALTAR/PULPIT SUPPLY .....	12
I.    MOVING EXPENSES .....	12
<b>APPENDIX A – COMPENSATION &amp; BENEFITS WORKSHEET .....</b>	<b>13</b>
<b>APPENDIX B – MINIMUM COMPENSATION GUIDELINES FOR 2021 .....</b>	<b>15</b>
<b>CLERGY COMPENSATION GUIDELINES FOR 2021 .....</b>	<b>15</b>
<b>APPENDIX C – HOUSING ALLOWANCE DESIGNATION FORMS .....</b>	<b>16</b>
<b>APPENDIX D – SABBATICAL GUIDELINE RECOMMENDATIONS .....</b>	<b>17</b>
<b>APPENDIX E – PARENTAL LEAVE POLICY .....</b>	<b>20</b>

## Introduction to Compensation Guidelines

This guidebook, worksheet, and supporting documents are intended to be used by clergy and congregations<sup>1</sup> to assist in determining levels of compensation. They are offered as minimum guidelines. Congregations should decide on an annual basis the level of compensation for their leaders after a period of discussion, research, and evaluation. The following materials are provided to assist the congregation and the pastor in that process.

For purposes of definition, “clergy” are ordained ministers who meet the definition of Word and Sacrament within the ELCA By-Laws. These guidelines are only for clergy and are not intended for deacons.

*A separate compensation guideline is issued for deacons. “Deacons” are Associates In Ministry (AIM), deaconesses, and diaconal ministers who are on the Word and Service roster of the ELCA, which was created at the 2016 Churchwide Assembly. These persons have a prescribed amount of education, supervised field experience, and/or other specified training. These individuals have also been examined and certified by a Candidacy Committee.*

The overall goal is to provide fair and adequate compensation and benefits to clergy within our synod. When this happens, servant-leaders in the church will have their basic needs cared for so that they can focus their attention on the ministry to which they are called. On the other hand, inadequate compensation can have the effect of de-energizing clergy which could undermine their efforts to serve.

The synod strongly encourages each congregation and institution to maintain an active Staff Support or Mutual Ministry Committee. One of the functions that this committee can exercise is to talk in an open and supportive way with the pastor regarding his/her/their compensation. In an atmosphere of trust and truthfulness, members of this committee can gather information from the pastor regarding his/her/their particular needs and make recommendations to the Finance Committee, Congregational Council, and congregation for fair and equitable compensation. Contact the synod office for further information regarding a Staff Support Committee.

We recognize that there are a variety of settings in which clergy are serving throughout our territory. This document provides for some flexibility which can take into account those different ministry settings. The format of this document includes a worksheet that can be used each year when compensation is reviewed. The text goes into detailed explanations of most items on the worksheet, with references to Portico Benefit Services’ website where more detail is available. Finally, there are attached sample forms that can be helpful when congregations need to enter specific information into official records (i.e.: annual housing allowance designation).

---

<sup>1</sup> Wherever the term “congregation” is used in this document it can also be assumed that this applies to all ELCA affiliated organizations.

## **Rationale**

The 2021 Compensation Guidelines for Rostered Ministers in the Greater Milwaukee Synod are provided by the synod to assist in establishing appropriate salary packages. These guidelines are developed with an awareness of urban, suburban, and rural circumstances in our synod and the other synods of Region 5.

## **Cost of Living Adjustment**

For 2021, we are recommending a 1% cost of living adjustment (COLA) for rostered ministers. This is based on forecasts that the US Consumer Price Index for 2021 will be between 1-1.5%. Please see [Appendix B](#) for the recommended minimum guidelines for 2021.

## **Being Compensated Below Guidelines**

We understand that each congregation and its financial situation is unique, especially in light of the impact of the COVID-19 pandemic. If your congregation's rostered ministers are paid below guidelines, a concerted effort should be made to increase their compensation to meet guidelines within three years or less or come to an agreement in conversation with the rostered ministers about what is fair and appropriate compensation. Other options to financial compensation may be things like:

- additional vacation days
- sabbatical after 4 or 5 years rather than after 6
- an additional weekend off every quarter
- increasing retirement contributions by 1-2%

## **Housing Allowance**

Housing allowance is not an additional amount of compensation but is the amount of a pastor's salary that is designated for her/his/their expenses related to providing a home. Per the IRS, (see IRS Publication 517) this amount of a pastor's salary is non-taxable for income tax purposes but is taxable for self-employment taxes. The amount of salary designated as housing allowance should be reported as "other income" in box 14 of the W-2 and labeled "housing allowance."

Since individual tax and housing situations vary, the actual figure to be used as Housing Allowance should be determined by the pastor and approved by the council. The Housing Allowance figure must be set in advance of each calendar year by a congregation council resolution. (See [Appendix C](#) – Housing Allowance Designation Forms.)

## **Health Care Benefits**

Portico continues to offer four different-priced ELCA-Primary health benefit options — platinum, gold, silver, or bronze — and sponsoring employers continue to pay different health contribution rates based on defined compensation, a member's age, level of coverage needed (member, member and spouse, member and children, member and family, or waived) and employer's geographical location. (See [Medical and Dental Benefits Contribution](#) for a more detailed description.)

## **PART I - Determining Compensation**

As outlined in the ELCA Letter of Call, compensation includes salary and housing. Related considerations include allowances for Social Security, funds designated for tax-deferred annuities, etc. Benefits and professional expenses are covered in Parts II and III of this manual.

### **A. Base Compensation**

The number of variables involved that define the needs of the clergy and congregations makes it unreasonable to recommend one salary figure to apply to every pastor of this synod. These guidelines present a process that will aid your annual deliberations to arrive at a budget recommendation that best serves your pastor(s) and congregation. It is important that all individuals involved in these discussions are sensitive to the tax implications of different strategies in structuring the compensation package. A reference, such as the booklet *Tax Planning for clergy*, by Manfred Holck, Jr, Prentice-Hall is recommended. Hopefully, each parish has a Staff Support Committee [or equivalent] to assist in this process. In addition, the Internal Revenue Service has materials related to church salary and benefit issues available at the IRS website, [www.irs.gov](http://www.irs.gov), with detailed information in [Publication 1828](#).

#### **1. Factors to use in determining initial base compensation and annual increases**

##### **a. Performance and proficiency**

- i. Abilities of the pastor as preacher, worship leader, shepherd, teacher, counselor, administrator
- ii. Years of experience as an ordained pastor
- iii. Administrative ability
- iv. Continuing Education beyond ordination requirements

##### **b. Responsibilities**

- i. Level of responsibility of the position (Senior, Associate, etc.) as defined by the job description
- ii. Time demands of the position
- iii. The size of the congregation

##### **c. Goals and objectives**

- i. Local Congregation
- ii. Professional Development
- iii. Synod Participation
- iv. Personal

##### **d. Cost of Living adjustment for inflation**

##### **e. Increase based on additional year of service**

#### **2. Understanding the Compensation and Benefits Worksheet ([Appendix A](#))**

- a. **Base Compensation** is salary (housing included) but does not include a Social Security allowance.
- b. Base Compensation is different from **Total Defined Compensation** as used in the ELCA retirement plan. **Total Defined Compensation** for the ELCA retirement plan is Base Compensation plus a Social Security allowance paid by the congregation.
- c. When a parsonage is provided, you may calculate the base compensation by reducing 30% of the guidelines in consideration of housing provided.

- d. Guidelines for Second-Career clergy:
- i. New clergy entering the ministry as a 2nd career bring with them a variety of skills and knowledge. While they may not be equivalent to those gained as a pastor, such experience will be reflected in the individual's maturity and can be of benefit to a congregation. While there is no empirical data establishing an equitable formula for converting years in a secular job to parish years of experience service, fairness and common sense dictate that secular years be considered.
  - ii. Consistent with the practice of other synods we suggest that based on the previous career's relevance to ordained ministry, one year of experience be granted for every 2 to 4 years' experience, up to a total maximum of 5 years credit. For example, a seminary graduate who spent ten years as a counselor may be granted five years' experience and therefore start higher in the salary range. A seminary graduate who spent ten years as an office manager may be granted two and one-half years' experience as an office manager's work is less directly related to the ministry, but still somewhat relevant.

### 3. Part-Time Salary

In order to remain on the ordained clergy roster, a pastor's call must be for ministry of at least 15 hours per week. In the event that a congregation calls a pastor part-time, it should be understood that part-time status pertains to salary, responsibilities, and hours. It may also include the proportional number of Sundays (e.g.  $\frac{3}{4}$  time may mean three out of four Sundays, etc.) depending on the particular setting of ministry.

The minimum contribution levels still apply for Portico health benefits; they are NOT proportional. Benefits are available through Portico for clergy who work at least 15 hours per week for a minimum of six months during the year.

Congregations with a part-time pastor may need to develop lay leadership to augment the work of the pastor in word and sacrament ministry. An ongoing conversation with synod staff should occur if a congregation is considering moving from full-time to part-time pastoral ministry.

## B. Housing Allowance

The ELCA Letter of Call considers housing to be part of the compensation for a pastor. Housing is not a benefit or a business expense.

### 1. When a Parsonage is Provided:

The utilities and maintenance costs are to be borne by the congregation.

#### a. Housing Equity Allowance

It is recommended that congregations contribute to a Housing Equity Fund. Such a contribution should match the equity that would be accruing if a pastor were making payments on the purchase of his/her/their own home. A reasonable amount would be equivalent to the amount of principle being paid partway through the payment of a mortgage; most Equity Allowances range from \$1,200 to \$2,500 per year. The

amount can be discussed with the pastor. Contributions to such a fund are best made to the ELCA optional retirement fund or other tax-deferred plan.

**b. Household Expenses and Furniture Allowance**

An allowance may be designated to be used by the pastor for purchasing and repairing furnishings and miscellaneous expenses. To the extent that it is actually used for furnishings, etc., it is excludable from Federal Income Tax.

**2. When a parsonage is not provided:**

Please see [Appendix C](#) for wording to designate a portion of the pastor's salary as housing allowance, per IRS regulation.

**C. Additional Compensation**

**1. Social Security Allowance**

For social security purposes, clergy are taxed as if they are self-employed. The current rate for self-employed persons is 15.3%. Since congregations pay half of the total Social Security tax for other employees, the same (i.e. 7.65%) should be considered for the pastor. Generally, the congregation does not pay the pastor's Social Security tax directly but designates the amount as an allowance which is additional taxable income.

**2. For technical questions about Social Security**

- a. Seek private legal counsel.
- b. Obtain publications and forms at 1-800-tax form (800-829-3676), or [www.irs.gov](http://www.irs.gov).
- c. Obtain direct assistance by calling Telephone Assistance for Exempt Organizations, Retirement Plan Administrators, and Government Entities at 1-877-829-5500

**D. Tax Sheltered Annuity**

The use of a TSA allowance is a way that additional savings fund may be established for a pastor on the initiative of the congregation as a supplement to the retirement benefits, or by redirecting monies from the Base Salary on the initiative of the pastor. (This can also be done through the ELCA Portico Benefits Plan.)

**PART II – Determining Cost of Benefits**

**A. ELCA Retirement and Other Benefit Plans**

The employer/congregation contributes required contributions for each eligible employee whom the employer enrolls in the plans. Participation in the Other Benefit Plans is mandated for the pastor (member) if he/she/they participates in the ELCA Retirement Plan. An ELCA congregation may enroll any or all of its employees. The amount of the required contributions is determined as a percent of defined compensation.

Detailed information about calculating defined compensation and required contributions are available through the EmployerLink section of the Portico Benefit Services website (<https://employerlink.porticobenefits.org/home>) or by calling 800-352-2876.

Under the ELCA Regular Retirement Plan, the congregation is required to pay the minimum retirement contribution. The supplemental contribution (i.e., the difference, if any, between the recommended and minimum required contribution rates by the congregation) may be deposited in the ELCA Regular Retirement Plan or the ELCA Optional Retirement Plan. In deciding whether to make contributions to either of these two plans, the parish should consider the differences between the plans.

The required contribution rate for all clergy is 10% of defined compensation, which will be billed directly by Portico. Additional retirement contributions may be made.

## **B. Medical and Dental Benefits Contribution**

Portico Benefit Services, the non-profit benefit ministry of the ELCA, provides the benefits program for rostered ministers, lay employees, and their families. Portico provides health, dental, prescription drug, retirement, disability, and group life insurance benefits in one bundled program\*. This program is designed to address the needs of rostered ministers and provide seamless benefits during change of call, leave from call, and other events unique to ministry. A bundled approach helps ensure rostered ministers and lay employees are protected against significant financial loss from a variety of risks. Through Portico, congregations\*\* in this synod and across the country pool their collective purchasing power to provide benefits in a cost-effective manner. For more information, see the ELCA Philosophy of Benefits at [PorticoBenefits.org/philosophy](http://PorticoBenefits.org/philosophy).

Congregations and plan members share the cost of benefits. Congregations are expected to support the well-being of their covered plan members by paying all or a significant portion of the contributions for benefits. Plan members are expected to participate in the cost of utilizing the benefits (e.g., deductibles, coinsurance, and copays).

The ELCA Church Council has approved a balance of cost-sharing between congregations and plan members. Portico offers a choice of ELCA-Primary health benefit options that fit this approved balance. Each fall, congregations in this synod should select one of these approved options to offer their sponsored plan members for the following year. During annual enrollment, Portico will notify congregations which options fit within the range that the ELCA Church Council has approved. Congregations should engage in conversation with their rostered minister to determine the option that best fits their needs. Current contribution rates are available on at [EmployerLink/PorticoBenefits.org](http://EmployerLink/PorticoBenefits.org) or by calling Portico at 800.352.2876.

\*A plan member may waive health coverage if they have access to valid medical insurance coverage through their spouse or another employer.

\*\*“Congregations” may also refer to multi-point parishes or other non-parish ministry agencies such as Bible camps, long-term care facilities, hospitals, campus ministries, etc.

Participating in the plan is not optional, except that Portico Benefit Services provides for waiver of medical-dental coverage if proof is given of coverage under a spouse's plan. When a Health Benefit waiver is granted (or if costs are reduced because the pastor is part of a clergy couple and costs are shared with another congregation), it is strongly recommended that the congregation not simply absorb the saved dollars into the church budget. Doing so would cause difficulty when the congregation again needs to provide such coverage. Rather, it is

recommended that the savings be used for their intended purposes (providing benefits to church staff leadership) either by providing an offset for any additional costs, particularly premium costs, incurred by the spouse to have family medical coverage or by implementing Supplemental Benefits of Medical and Dental Reimbursement.

In order to participate in the above Benefits Program, an individual must be enrolled in all of the applicable plans. The program is available to clergy who are scheduled to work 15 hours or more per week for at least six months during the year.

### C. Disability Insurance

As a benefit of participation in the ELCA Benefits Plan, your pastor has Disability Insurance. Plan details are available through Portico. The parish provides total defined compensation including housing for the first two months of disability on a self-insured basis. The parish is also expected to pay the medical, dental, and survivors insurance contributions during the first two months of disability. After the first 60 days of disability, the ELCA disability plan becomes effective and will pay 2/3 or 66.67% of the monthly defined compensation.

### D. Supplemental Benefits

Consult Portico to explore supplemental benefits related to medical, dental, and disability coverage.

**IMPORTANT NOTE: If the pastor requests that a portion of their salary be sent to a non-taxed benefit account (additional retirement contributions, Flexible Spending Account, childcare account, etc.) care must be taken to ensure that the appropriate amount is deducted from the pastor's paycheck. It is the responsibility of both the pastor and the congregation council to make sure that all deductions and contributions are done correctly.**

## PART III – Professional Expenses

It is recommended that the congregation adopt the policy that all professional expenses incurred by the pastor(s) and other employees be reimbursed in full. Adequate allowances, in addition to salaries, should be provided in the church budget to cover anticipated costs. The IRS insists that for these allowances to be non-taxable, they must be fully documented and appropriately paid. The congregation council should frequently review the allowances and their use to be certain that the professional staff are submitting reimbursement requests on a timely basis and are being fully reimbursed.

The primary areas for professional expenses are shown below. There may be additional professional expenses unique to your parish situation. This matter should be discussed with your pastor and professional staff.

### A. Automobile Expenses

The largest single church-related expense for the pastor is the cost of transportation, which includes fuel, repairs, insurance, tolls, etc. Transportation expenses throughout the business world are commonly covered by the employer.

**It is recommended that the congregation reimburse the pastor's mileage at the current IRS rate.** For 2020 the IRS allows deductions of \$0.575 per mile for a car used for business purposes. This information is available at [www.irs.gov](http://www.irs.gov), search phrase—standard mileage rates.

This figure is usually adjusted annually (rarely, twice a year). Reimbursed this way, the mileage reimbursement is not taxable income.

While congregations could instead simply offer a flat rate allowance, the congregation and pastor must be careful about this. The pastor must be able to demonstrate to the IRS that reimbursed mileage was driven for professional purposes. A daily log is normally kept for this option. This reimbursement is taxable as income.

When extensive driving is required, a parish-owned or leased vehicle may be the most cost-effective approach. Any personal miles must be reimbursed to the congregation or claimed as taxable income.

#### **B. Continuing Education**

In order to update skills and thereby strengthen their ministry, pastors are encouraged to enroll in courses of Continuing Education. Such activities improve ministry and are not vacations. The best way to encourage your pastor's continuing growth is to provide the time and money that make Continuing Education activities possible. The recommended congregation's share is \$700 or more per year. The pastor contributes \$300 on their own each year. Up to two weeks should be available for continuing education, which may include Sundays. Congregations should consider allowing the pastor to accumulate continuing education dollars and time up to a maximum of 3 years to provide for a more structured study opportunity.

#### **C. First Call Theological Education**

First Call Theological Education (FCTE) is a requirement of the ELCA for a pastor in the first three years of ministry. This program helps clergy transition from seminary to congregational ministry. The FCTE requirement is in addition to the above recommended continuing education for the first three years of the pastor's ministry. Currently, FCTE is two to four days per year. Money should be set aside in the congregation's annual budget to cover these costs too if the pastor fits these criteria.

#### **D. Synod Assembly Expenses**

Attendance at the Synod Assembly is constitutionally mandated for pastors, and expenses for registration, lodging, meals, travel, and other fees are the responsibility of the congregation.

#### **E. Fall Leadership Conference**

Fees and time for the Fall Leadership Conference are recommended to be covered by the congregation separate from continuing education support.

#### **F. Conference Expenses**

Your pastor's attendance at synod conferences is a professional expense and should be supported by the congregation or agency by payment of registration fees and other expenses. Discuss with your pastor his/her/their anticipated expenses in connection with conferences in the coming year such as Stewardship Fair, Together in Mission, Day of Renewal, Boundary Workshops, etc.

#### **G. Technology, Cell Phones, and Ministry Resources**

Your congregation may choose to provide an allowance for the purchase of, or subscription to resources and/or web services, enabling the pastor to keep abreast of developments in their profession and the rapidly evolving nature of the church.

The use of technology enhances the effectiveness of ministry by providing for better use of time and by making a pastor more accessible. Legitimate expenses incurred by a pastor for church-related activities should be equitably reimbursed. Examples include cell phones, email/internet access, and computers. Unless otherwise agreed to, it is the expectation that the equipment remains with the congregation or be purchased at current market value by the pastor at the time the pastor leaves the congregation.

#### **PART IV – Other Benefits and Considerations**

This section discusses the types of time off periods that are granted to the pastor as a condition of employment. Time-off may be mandated by the call document, mandated or implied by law or by ELCA policy, or established by agreement between the pastor and the congregation. While this type of benefit does not involve additional compensation for the pastor, it does require that monies be provided in the budget to provide for services required while they are absent.

##### **A. Weekly Time Off (as part of defined work week)**

Because of the “on-call” nature of church work, the great deal of evening and weekend involvement, serious consideration needs to be given to the pastor’s self-care. It is recommended that they are encouraged to set aside 1-2 days a week for personal time. A minimum of one day per week is a necessity. It is suggested that at least once per month they are encouraged to arrange to have two (2) consecutive days off. Arrangements should be flexible for the pastor and the congregation but should also provide for emergency pastoral care when the pastor is unavailable. Clearly defined expectations of time off are important for the pastors and the congregation.

##### **B. Vacation**

The congregation is to provide a minimum of four (4) weeks of vacation (encompassing four Sundays) per year with full pay. Vacation should be proportional to the contracted work week of the clergy. For example, a full-time pastor would work 48 full-time weeks and have four full-time weeks of vacation in a year; a half-time pastor would work 48 half-time weeks and receive four half-time weeks of vacation in a year. The congregation should consider granting additional vacation time based on the length of service in the ministry.

The length of vacation, the number of Sundays, and when vacation is to be taken are all matters which need to be discussed openly with your pastor and should be considered an important part of compensation.

(A word of rationale: In addition to four weeks of vacation for entry-level clergy being the national standard in the ELCA, the nature of pastoral work should be considered in granting vacation. A pastor does not work a five-day workweek as most lay people do. Clergy generally work five to six days, plus many evenings. The pastor is on call 24 hours a day and does not have the same sense of a "break" for a weekend. A pastor's busiest times of the year are often those most laypeople consider holidays - namely, Easter, Thanksgiving, and Christmas.) Pastors are also encouraged to take vacation in increments of at least a week.

Personnel policies should be established in congregations that clarify whether or not vacation time can be carried over to the following year. When a pastor begins or ends a call mid-way through a calendar year, we recommend that vacation time be granted proportionally. (A pastor beginning a call in July would be granted two weeks' vacation for the remainder of the year.)

**C. Holidays**

Appropriate time off for general holidays should be provided. If the actual day cannot be taken, another day should be given as compensation.

**D. Disability Leave**

When there is a disability, full salary, housing and benefits are to be paid by the congregation until the ELCA Disability Benefit Plan takes effect (two months). See Part II of these guidelines and the Portico website. The congregation should assume responsibility for a substitute pastor during the disability.

If a full-time rostered minister, because of the disability, receives compensation from some source other than the ELCA disability plan, such as Workers Compensation, then compensation should be mutually negotiated so that the total does not exceed the usual monthly compensation.

**E. Sick Leave**

We recommend that congregations develop their own guidelines that include language on how employees, including rostered ministers, earn and make use of sick leave. A standard practice is for employees to earn one sick day per month, cumulative up to 40-45 days. We also recommend that unused accumulated sick leave not be compensated at the end of a call.

**F. Other Leave Considerations****1. Family Leave**

Family leave is paid time off to care for a seriously ill child, spouse, or parent, or time off for the funeral of a family member. Congregations should carefully consider developing a family leave policy.

**2. Parental Leave**

Per the resolution passed at the 2019 Greater Milwaukee Synod Assembly, “congregations of the Greater Milwaukee Synod are encouraged to adopt policies providing eight weeks of parental leave with full salary, housing, and benefits.” Additionally, the assembly directed that a model policy for Parental Leave be developed for use in congregations. This model policy was approved by Synod Council on November 19, 2019, and is included as [Appendix E](#) at the end of this document.

**3. Sabbatical Leave**

Sabbatical leaves are granted to provide an opportunity for the pastor to take an extended period of time for personal enrichment, study, spiritual growth, travel, skill development, research, and/or experimentation. A leave should be approved based upon a specific proposal that indicates how the planned activities will benefit the pastor, the congregation, and/or the wider church. All provisions should be negotiated well in advance of the sabbatical and clearly stated in writing. The proposal/agreement should define how the congregational ministry is to be handled during the absence. The Synod Council has adopted a policy of “Sabbatical Guidelines” for use by congregations in considering such sabbatical leaves. It appears in this document as [Appendix D](#).

**G. Loans**

Caution is urged in the practice of congregations making loans for down payments on homes or other purposes to clergy. It is suggested that prior to entering into any such agreement it be discussed with appropriate members of the synod staff.

**H. Compensation for Altar/Pulpit Supply**

\$175.00 - Preaching and leading one worship service, plus mileage (this applies when a supply pastor is both preaching and presiding, as well as when a layperson is preaching but not presiding); \$175.00 for one sermon/service that is recorded and shown once or multiple times.

\$50.00 - Each additional service on the same day or at another time (Saturday evening or weekday), when the preparation involved is already completed for the related Sunday.

\$50.00-Presiding at Communion only, plus mileage (this applies when a layperson is preaching, and a pastor is needed only to preside at Communion)

**I. Moving Expenses**

The congregation is responsible for moving a rostered minister to the community. All reasonable expenses should be covered by the congregation and negotiated with the incoming pastor. It is preferable to use a professional moving company. If other arrangements are made, they must be mutually agreeable.

## Appendix A – Compensation & Benefits Worksheet

Worksheet for Pastor \_\_\_\_\_ at \_\_\_\_\_ years of experience at  
2021 Greater Milwaukee Synod Minimum Guidelines

<b>Comp Chart # 1 Items</b>	<b>Annual total compensation and benefits for Pastor _____ at 2021 Portico rates and GMS minimum guidelines</b>	<b>Annual total compensation and benefits for Pastor _____ as proposed for 2021, if different from column 2</b>
<b>Total Defined Compensation</b> <i>(salary, housing, SS) from column 3 of the 2021 minimum guidelines chart below</i>		
<b>Total Portico Benefits</b> <i>(retirement at 10%, medical at Gold+, see link to Portico calculator below)</i>		
<b>Total of Comp and Benefits</b> <i>(first two rows together)</i>		
<b>Automobile Mileage</b> <i>(reimbursable at current IRS rate for business miles, not commuting miles)</i>	<b>\$1200 estimate</b>	
<b>Continuing Education</b> <i>(up to 2 weeks available)</i>	<b>\$1000 recommended (\$700 minimum)</b>	
<b>Fall Leadership Conference</b> <i>(congregation should cover all registration, lodging, and travel if rostered minister chooses to attend. This is in addition to Cont. Ed.)</i>	<b>\$300 estimate</b>	
<b>Synod Assembly</b> <i>(annually in June – required attendance for all rostered ministers)</i>	<b>\$200 estimate</b>	
<b>(First Call Theological Education)</b> <i>(required for three years)</i>	<b>\$300 estimate (if applicable)</b>	
<b>Books/Subscriptions/Phone</b>	<b>as negotiated (e.g.: \$600 for phone/year)</b>	
<b>Vacation</b> <i>(four weeks is standard regardless of FT or PT)</i>	<b>4 weeks - including Sundays</b>	
<b>Total Package Estimate:</b>	<b>Total Estimate of</b>	<b>Total Estimate of</b>

**Portico Benefits** - Using the online calculator at  
<https://employerlink.porticobenefits.org/Home/Resources/Calculators.aspx>

You will need to insert Pastor \_\_\_\_\_'s birthdate of \_\_\_\_\_, the Defined Compensation amount of \$\_\_\_\_\_, and indicate that Pastor \_\_\_\_\_ will be sponsored at the Gold+ level for: (*choose one*)

\_\_\_ member only,

\_\_\_ member & spouse,

\_\_\_ member & children,

\_\_\_ member, spouse, and children,

\_\_\_ coverage is waived (if spouse's employer covers benefits)

\_\_\_ or coverage is shared with spouse's calling congregation

## Appendix B – Minimum Compensation Guidelines for 2021

### Clergy Compensation Guidelines for 2021

Years Experience	2021 Min Base Compensation (Salary & Housing)	Social Security Allowance	2021 Total Defined Compensation (Salary, Housing, & SS) # used to figure Portico Benefits
0	\$51,960	\$3,975	\$55,935
1	\$53,570	\$4,098	\$57,669
2	\$54,924	\$4,202	\$59,125
3	\$56,247	\$4,303	\$60,550
4	\$57,570	\$4,404	\$61,974
5	\$58,872	\$4,504	\$63,376
6	\$60,164	\$4,603	\$64,766
7	\$61,435	\$4,700	\$66,135
8	\$62,687	\$4,796	\$67,482
9	\$63,938	\$4,891	\$68,829
10	\$65,178	\$4,986	\$70,164
11	\$66,388	\$5,079	\$71,467
12	\$67,588	\$5,170	\$72,759
13	\$68,768	\$5,261	\$74,029
14	\$69,948	\$5,351	\$75,299
15	\$71,116	\$5,440	\$76,557
16	\$72,254	\$5,527	\$77,782
17	\$73,393	\$5,615	\$79,007
18	\$74,521	\$5,701	\$80,222
19	\$75,618	\$5,785	\$81,402
20	\$76,716	\$5,869	\$82,584
21	\$77,771	\$5,949	\$83,720
22	\$78,776	\$6,026	\$84,802
23	\$79,864	\$6,110	\$85,973
24	\$80,879	\$6,187	\$87,066
25	\$81,894	\$6,265	\$88,159
26	\$82,889	\$6,341	\$89,230
27	\$83,873	\$6,416	\$90,290
28	\$84,867	\$6,492	\$91,360
29	\$85,822	\$6,565	\$92,387
30	\$86,775	\$6,638	\$93,413
31	\$87,452	\$6,690	\$94,142
32	\$88,139	\$6,743	\$94,881
33	\$88,815	\$6,794	\$95,610
34	\$89,503	\$6,847	\$96,350
35	\$90,190	\$6,900	\$97,090

\*For additional years beyond thirty-five add \$850 per year.

## Appendix C – Housing Allowance Designation Forms

### **DRAFT LANGUAGE FOR CONGREGATION COUNCIL ACTION ON HOUSING ALLOWANCE**

The \_\_\_\_\_ Committee or Rev \_\_\_\_\_ advised the Congregation Council that under the tax laws an ordained minister of the Gospel is not subject to Federal Income Tax with respect "to the rental allowance paid as part of compensation to the extent used to rent or provide a home." Where the Pastor owns a home this amount of the allowance will be an amount equal to the fair rental value of the home, including furnishings and appurtenances such as a garage, plus the cost of utilities.

The council, after considering the request of the Rev. \_\_\_\_\_ to designate an amount of compensation as a housing allowance for the amount expected to be spent to rent or otherwise provide a home during the period \_\_\_\_\_ to \_\_\_\_\_ and in light of the Federal Income Tax Law and the establishment of salary level on motion duly made and seconded, voted to adopt the following resolution.

Resolved that the Rev. \_\_\_\_\_ is to receive a salary of \$ \_\_\_\_\_ for the year \_\_\_\_\_, and a housing allowance of \$ \_\_\_\_\_ for the year, the housing allowance to be so designated in the official records.

\_\_\_\_\_  
(Secretary Signature)

### **NOTIFICATION OF HOUSING ALLOWANCE BY CONGREGATION (EMPLOYER)**

Date \_\_\_\_\_

Dear Rev. \_\_\_\_\_:

This is to advise you that at a meeting of the Congregation Council held on \_\_\_\_\_, 20\_\_\_\_, your housing allowance for the year \_\_\_\_\_ was officially designated and fixed in the amount of \$ \_\_\_\_\_. Accordingly, \$ \_\_\_\_\_ of the total compensation payable to you during the year \_\_\_\_\_ will constitute housing allowance and the balance will constitute "salary" (as interpreted by the Income Tax Law).

\_\_\_\_\_  
(Secretary Signature)

## Appendix D – Sabbatical Guideline Recommendations

Greater Milwaukee Synod, ELCA  
*Approved as a Guideline at Synod Council Meeting January 15, 1998*

### Introduction

It is important for both rostered ministers<sup>2</sup> and the congregation<sup>3</sup> to realize the importance of the minister's life-long continuing education through workshops, seminary courses, and personal study. Congregations of the ELCA have long been encouraged to provide time and financial assistance to enable ministers to maintain and improve their skills. From time to time, however, ministers need and require an extended period of time for study, personal growth, reflection, and renewal without the demands of one's regular employment -- a sabbatical leave. Experience has shown that the congregation's ministry directly benefits from such study, growth, and renewal. Long-term ministry is revitalized and stimulated. All parties benefit.

These guidelines are provided to assist ministers and congregations in the contemplation and implementation of such sabbatical leaves.

### Purpose

Sabbatical leaves are granted to provide an opportunity for the minister to take an extended period of time for renewal, enrichment, study, spiritual growth, travel, skill development, research, and/or experimentation.

### Eligibility

- A. A sabbatical may be taken after every sixth full year of service in a given parish. Years cannot accumulate between calls unless agreed at the time of call. (Congregations may also choose to establish sabbatical policies that vary from this typical timing and format.)
- B. Full time Rostered Ministers. Part-time Rostered Ministers will also benefit from a sabbatical and each congregation can consider what length or terms of such a sabbatical may be appropriate for their minister.
- C. Planning should begin the calendar year before the sabbatical so the congregation and minister can plan for financial and ministry adjustments involved.

---

<sup>2</sup> The terms "rostered minister" or "ministers", for the purpose of these guidelines, refer to those persons on the ELCA's roster of Word and Sacrament Ministry and roster of Word and Service Ministry.

<sup>3</sup> These guidelines are written for congregations, recognizing that a rostered minister serving in another setting is guided by the policies of that employing body. These other agencies and institutions are also encouraged to consider sabbatical policies.

### **Duration**

A sabbatical will normally be for 12 weeks (including the two continuing education weeks normally granted). Vacation should not be included as sabbatical time. The sabbatical leave may be split into two blocks of time, which do not have to be consecutive but shall be taken within a twelve-month period from the beginning of the first block of time.

### **Cost to the congregation**

- A. The congregation will continue to pay full salary and benefits (base salary, housing allowance, retirement, and insurance coverage). Car allowance, a ministry expense, is normally not paid during sabbatical time.**
- B.** Accrued continuing education dollars can be used for the educational costs of the sabbatical. Continuing education dollars can only be accrued for three years. The congregation will need to provide for their ministry needs to be covered during the sabbatical time. In most cases, these needs are met in ways other than finding full-time replacement during the sabbatical. Considerations involve:
  1. Sunday worship/preaching. Normally done by a pastor engaged at the normal supply preaching rate of reimbursement (see page 10 of the Guidebook).
  2. Teaching, visitation, occasional services (funerals, weddings, etc.). The minister and congregational leadership can work together to arrange for these needs to be met during the sabbatical time. Another minister can be contracted for certain responsibilities, other staff may adjust responsibilities, and/or neighboring ministers may agree to cover certain responsibilities.
- C.** The congregation is not responsible to fund the sabbatical in any other way. However, it may choose to provide additional financial assistance.

### **Planning**

- A.** Planning should begin at least a year before the sabbatical is to take place. A congregational sabbatical policy should be in place before any other planning begins. This policy may be this synod guideline or a locally adapted version.
- B.** Normally the minister provides an outline of the planned use of time to the Council or responsible committee before the sabbatical is approved.

### **Commitments following the sabbatical**

- A.** The minister will submit a report of the sabbatical time, and find occasion to share with congregational members reactions, learnings, insights, etc.
- B.** The minister is expected to remain at least one year in the parish following a sabbatical.

**An illustrative checklist/timeline**

- \_\_\_\_\_ Mutual Ministry Committee or its equivalent encourages staff to consider a sabbatical.
- \_\_\_\_\_ Staff determines interest and what the pastor/deacon might like to do during the sabbatical.
- \_\_\_\_\_ Council receives request/proposal, approves sabbatical leave.
- \_\_\_\_\_ Council or committee adjusts budget to allow for additional staff coverage.<sup>4</sup>
- \_\_\_\_\_ Staff or Council consults with the synod office regarding pastoral assistance.
- \_\_\_\_\_ All arrangements with persons involved should be in place three months in advance.
- \_\_\_\_\_ Staff makes all necessary arrangements for pastor/deacon course of study, travel, etc.

*Please call the synod office if you have any questions.*

---

<sup>4</sup> How much time will the interim need to work? Full time? Part-time? Will regular office hours need to be kept? Who will be responsible for pastoral needs that arise - crisis counseling, weddings, funerals, etc.?

## Appendix E – Parental Leave Policy

*These guidelines are provided to rostered ministers and congregations in the planning and implementation of parental leave.*

### Introduction

The birth, adoption, placement, or call to guardianship of a child is usually a cause for celebration but always a cause of substantial changes in the normal routine of life.

Birth is unpredictable and can bring about health concerns for parents or child(ren). While an adoption, placement, or call to guardianship may not present the same health stressors, it can present greater emotional and psychological needs in the family.

Either way, time for the family to begin its life together is essential, especially in a time-consuming calling such as ministry in the church. All members of the family need time to adjust and bond, regardless of the means by which a new child or children enter the family.

*“God creates human beings as whole persons - each one a dynamic unity of body, mind, and spirit ..... Health is good for its own sake; it also is good for living abundantly in relationship with God and in loving service to our neighbor in the vocations to which God has called us.”*  
*The Department for Studies, Division of Church in Society of the Evangelical Lutheran Church in America: Caring for our Health: Our Shared Endeavor (November 2003).*

### Purpose

Parental leave is granted to provide an opportunity for a parent, who is called as a rostered minister, to bond and care for the children that are new to their home and learn to find a healthy family and work balance. The needs and demands of ministry create a unique and challenging calling, replete with shifting demands, unpredictable schedules, and the emotional burden of compassion and care which are part of the office. Having a well-rested, healthy pastor or deacon and their family reflects respect for both the individuals and their gifts, enabling the leader to better serve the congregation. By granting just, compassionate, and generous parental leave, the Body of Christ seeks to create stronger and more supportive relationships and longer and stronger ministries.

### Eligibility

This applies to any full or part-time rostered minister in the Evangelical Lutheran Church in America - both those called to be ministers of Word and Sacrament and those called to be ministers of Word and Service. In situations where both parents are serving in the same setting, each parent receives eight weeks for parental leave, with no more than two weeks overlapping.

### Duration

Eight weeks parental leave is to be available for both parents for a period of twelve months following the birth, adoption, placement, or call to guardianship of a child. This time may be taken as either block leave (taken in one or more continuous periods of time) or intermittent leave (taken on an intermittent basis, or where the rostered minister works a reduced workweek according to a prearranged schedule. The reduced work schedule can include full or partial days of leave.)

In some situations, additional leave time (salaried or unsalaried) may be approved by the congregation council.

If a rostered minister experiences a miscarriage or stillbirth, they shall be given appropriate medical and compassion/bereavement leave.

### **Commitments following the leave**

Should the rostered minister discern before, during, or after the completion of their leave that they need to change or end their call, they should inform congregational leadership as soon as possible so that negotiations can begin regarding this change in status. Rostered minister's will not be expected to reimburse the congregation for any portion of their compensation during their leave, but all parties should work together to provide for a smooth transition in congregational leadership.

The guiding principle here would be akin to the congregation paying the first eight weeks of disability until the Portico disability coverage kicks in.

**Illustrative checklist of considerations** for the rostered minister and the congregation to discuss while mutually developing their Family Leave plan prior to the leave:

\_\_\_\_\_ What worship dates will need to be covered by a supply pastor?

\_\_\_\_\_ Who will provide emergency coverage for the pastor's absence(s)?

\_\_\_\_\_ What primary ministry tasks were covered by the Pastor?

\_\_\_\_\_ Who will cover those now?

\_\_\_\_\_ Discuss whether the leave will be taken as block leave (one or more large chunks of continuous time), or intermittent leave (broken up into smaller units spread out over a longer period of time, possibly including a combination of full or partial days of leave).

\_\_\_\_\_ Intermittent leave would be discussed ahead of time between the rostered minister and congregation council. (Example: six weeks full-time leave followed by four weeks half-time, etc.) The plan can be altered upon agreement by all parties.

\_\_\_\_\_ What medium range planning will take place when the RM is gone?

\_\_\_\_\_ What is the plan for how will that be handled?

\_\_\_\_\_ Does the RM wish to be contacted regarding baptisms, weddings, funerals, and/or other significant events in the life of the congregation while on leave?

\_\_\_\_\_ How will any additional costs be covered by the congregation? It is suggested that congregations should, to the extent possible, set aside a separate fund to cover the costs of providing parental leave or providing sabbatical.

## **Resolution 4 – 2019 Greater Milwaukee Synod Assembly Resolution Encouraging Parental Leave Policies in Congregations**

WHEREAS, all Christians are called to care for their family members and fellow members of the Body of Christ; and

WHEREAS, the Confessions of the Evangelical Lutheran Church name care for one's family as a Christian's first vow, with precedence over any monastic or clerical vows (Apology of the Augsburg Confession, XXVII:67-68); and

WHEREAS, the current Greater Milwaukee Synod Compensation Guidelines state, "Congregations are expected to provide for a paid parental leave of up to six weeks for the birth, adoption or pre-adoption placement of a child with full, salary, housing and benefits"; and WHEREAS, The ELCA document, "Definition of Compensation, Benefits, and Responsibilities for Ministers of Word and Sacrament Under Call" that is to be completed when a new call is issued states, under D. Agreement, item 6. "Maternity/Paternity or Adoptive leave of \_\_\_\_\_ weeks with full salary, housing, and benefits (Recommended 6 weeks; 4 weeks minimum)" and

WHEREAS, The National Partnership on Women and Families reports that "parental leave allows new parents time to care for their children—giving them the best chance at a healthy start on life"; and

WHEREAS, the ELCA draft of the "Social Statement on Faith, Sexism, and Justice" suggests: "Finally, this church needs to offer greater support for women's ministry and leadership in policies related to pregnancy, parental leave, and breastfeeding. Improved arrangements for ELCA rostered leaders and for employees of ELCA-related organizations and institutions should support these leaders and demonstrate this church's commitment to family"; and

WHEREAS, it is necessary for all rostered ministers of the ELCA to have the support they need to respond to God's call to serve the church; therefore, be it

RESOLVED, that the congregations of the Greater Milwaukee Synod are encouraged to adopt policies providing eight weeks of parental leave with full salary, housing, and benefits for Ministers of Word and Sacrament and Ministers of Word and Service, such leave to be available in connection with the birth, adoption, or pre-adoption placement of a child and such leave to be available without regard to the sexual orientation or marital status of the rostered ministers eligible for the leave and without regard to the cognitive or physical abilities of a child being welcomed; and be it further

RESOLVED, that the Greater Milwaukee Synod staff be intentional in talking with call committees, congregation councils, and Mission Exploration Teams to encourage congregations in the Greater Milwaukee Synod to adopt parental leave policies in place prior to issuing any call(s); and be it further

RESOLVED, that the Greater Milwaukee Synod staff shall work with the synod attorney, in consultation with rostered ministers and lay leaders, to develop a model policy for

Adopted by Greater Milwaukee Synod Assembly Action **SA19.06.24**. on **June 1, 2019**.