2020 COMPENSATION GUIDELINES for CLERGY of the
GREATER MILWAUKEE SYNOD – ELCA
Approved by the Greater Milwaukee Synod Council on September 19, 2019

Table of Contents

INTRODUCTION TO COMPENSATION GUIDELINES ........................................................................................................... 2

PART I - DETERMINING COMPENSATION .............................................................................................................................. 5
   A. BASE COMPENSATION .......................................................................................................................................................... 5
   B. HOUSING ALLOWANCE ...................................................................................................................................................... 6
   C. ADDITIONAL COMPENSATION ........................................................................................................................................... 7
   D. TAX SHELTERED ANNUITY ................................................................................................................................................... 7

PART II – DETERMINING COST OF BENEFITS ......................................................................................................................... 7
   A. ELCA RETIREMENT AND OTHER BENEFIT PLANS .............................................................................................................. 7
   B. MEDICAL AND DENTAL BENEFITS CONTRIBUTION ............................................................................................................. 8
   C. DISABILITY INSURANCE ....................................................................................................................................................... 9
   D. SUPPLEMENTAL BENEFITS ................................................................................................................................................... 9

PART III – PROFESSIONAL EXPENSES ....................................................................................................................................... 9
   A. AUTOMOBILE EXPENSES .................................................................................................................................................. 9
   B. CONTINUING EDUCATION ................................................................................................................................................. 10
   C. FIRST CALL THEOLOGICAL EDUCATION ............................................................................................................................. 10
   D. SYNOD ASSEMBLY EXPENSES ......................................................................................................................................... 10
   E. FALL THEOLOGICAL CONFERENCE .................................................................................................................................... 10
   F. CONFERENCE EXPENSES ..................................................................................................................................................... 10
   G. TECHNOLOGY, CELL PHONES AND MINISTRY RESOURCES .............................................................................................. 10

PART IV – OTHER BENEFITS AND CONSIDERATIONS ............................................................................................................ 11
   B. WEEKLY TIME OFF (AS PART OF DEFINED WORK WEEK) ...................................................................................................... 11
   C. VACATION .................................................................................................................................................................................. 11
   D. HOLIDAYS ................................................................................................................................................................................ 11
   E. DISABILITY LEAVE ............................................................................................................................................................... 11
   F. SICK LEAVE ............................................................................................................................................................................. 11
   G. OTHER LEAVE CONSIDERATIONS ....................................................................................................................................... 12
   H. LOANS ..................................................................................................................................................................................... 12
   I. COMPENSATION FOR ALTAR/PULPIT SUPPLY ........................................................................................................................ 12
   J. MOVING EXPENSES ............................................................................................................................................................. 13

APPENDIX A – COMPENSATION & BENEFITS WORKSHEET .................................................................................................... 14

APPENDIX B – MINIMUM COMPENSATION GUIDELINES FOR 2020 ....................................................................................... 16

APPENDIX C – HOUSING ALLOWANCE DESIGNATION FORMS .................................................................................................. 17

APPENDIX D – SABBATICAL GUIDELINE RECOMMENDATIONS ............................................................................................... 18
Introduction to Compensation Guidelines

This guidebook, work sheet and supporting documents are intended to be used by clergy and congregations\(^1\) to assist in determining levels of compensation. They are offered as minimum guidelines. Congregations should decide on an annual basis the level of compensation for their leaders after a period of discussion, research and evaluation. The following materials are provided to assist the congregation and the pastor in that process.

For purposes of definition, “clergy” are ordained ministers who meet the definition of Word and Sacrament within the ELCA By-Laws. These guidelines are only for clergy and are not intended for deacons.

\[\text{A separate compensation guideline is issued for deacons. “Deacons” are Associates In Ministry (AIM), deaconesses, and diaconal ministers who are on the Word and Service roster of the ELCA, which was created at the 2016 Church wide Assembly. These persons have a prescribed amount of education, supervised field experience, and/or other specified training. These individuals have also been examined and certified by a Candidacy Committee.}\]

The overall goal is to provide fair and adequate compensation and benefits to clergy within our synod. When this happens, servant-leaders in the church will have their basic needs cared for so that they can focus their attention on the ministry to which they are called. On the other hand, inadequate compensation can have the effect of de-energizing clergy which could undermine their efforts to serve.

The synod strongly encourages each congregation and institution to maintain an active Staff Support or Mutual Ministry Committee. One of the functions that this committee can exercise is to talk in an open and supportive way with the pastor regarding his/her/their compensation. In an atmosphere of trust and truthfulness, members of this committee can gather information from the pastor regarding his/her/their particular needs and make recommendations to the Finance Committee, Congregational Council, and congregation for fair and equitable compensation. Contact the synod office for further information regarding a Staff Support Committee.

We recognize that there are a variety of settings in which clergy are serving throughout our territory. This document provides for some flexibility which can take into account those different ministry settings. The format of this document includes a work sheet that can be used each year when compensation is reviewed. The text goes into detailed explanations of most items on the work sheet, with references to Portico Benefit Services’ website where more detail is available. Finally, there are attached sample forms that can be helpful when congregations need to enter specific information into official records (i.e.: annual housing allowance designation).

---

\(^1\) Wherever the term “congregation” is used in this document it can also be assumed that this applies to all ELCA affiliated organizations.
Rationale
The 2020 Compensation Guidelines for Rostered Ministers in the Greater Milwaukee Synod are provided by the synod to assist in establishing appropriate salary packages. These guidelines are developed with awareness of urban, suburban, and rural circumstances in our synod and of the other synods of Region 5.

Cost of Living Adjustment
For 2020, we are recommending a 2.0% cost of living adjustment (COLA) for rostered ministers. This is based on forecasts that US Consumer Price Index for 2020 will be between 1.8-2%. Please see appendix B for the recommended minimum guidelines for 2020. This chart incorporates both the cost of living increase and adjustment for an added year of experience.

Being Compensated Below Guidelines
We understand that each congregation and their financial situation is unique. If your congregation’s rostered ministers are paid below guidelines, a concerted effort should be made to increase their compensation to meet guidelines within three years or less or come to an agreement in conversation with the rostered ministers about what is fair and appropriate compensation. Other options to financial compensation may be things like:

- additional vacation days
- sabbatical after 4 or 5 years rather than after 6
- an additional weekend off every quarter
- increasing retirement contributions by 1-2%

Housing Allowance
Housing allowance is not an additional amount of compensation but is the amount of a pastor’s salary that is designated for her/his/their expenses related to providing a home. Per the IRS, (see IRS Publication 517) this amount of a pastor’s salary is non-taxable for income tax purposes but is taxable for self-employment taxes. The amount of salary designated as housing allowance should be reported as “other income” in box 14 of the W-2 and labeled “housing allowance.”

Since individual tax and housing situations vary, the actual figure to be used as Housing Allowance should be determined by the pastor and approved by the council. The Housing Allowance figure must be set in advance of each calendar year by a congregation council resolution. (See Appendix C – Housing Allowance Designation Forms.)

Health Care Benefits
Portico continues to offer four different-priced ELCA-Primary health benefit options — platinum, gold, silver, or bronze — and sponsoring employers continue to pay different health contribution rates based on defined compensation, a member’s age, level of coverage needed (member, member and spouse, member and children, member and family or waived) and employer’s geographical location. (See pages 9-10 for a more detailed description.)
We continue to recommend that sponsoring employers provide their plan members with the Gold+ option.

Please contact Portico to determine the best level of coverage for your staff at www.porticobenefits.org.

Information on 2020 Portico changes can be found at https://www.porticobenefits.org/NewsEvents/News/2019_08_12_InnovativeHealthCareApproachContinuesToHelp
PART I - Determining Compensation

As outlined in the ELCA Letter of Call, compensation includes salary and housing. Related considerations include allowances for Social Security, funds designated for tax deferred annuities, etc. Benefits and professional expenses are covered in Parts II and III of this manual.

A. Base Compensation

The number of variables involved that define the needs of the clergy and congregations makes it unreasonable to recommend one salary figure to apply to every pastor of this synod. These guidelines present a process that will aid your annual deliberations to arrive at a budget recommendation that best serves your pastor(s) and congregation. It is important that all individuals involved in these discussions are sensitive to the tax implications of different strategies in structuring the compensation package. A reference, such as the booklet Tax Planning for clergy, by Manfred Holck, Jr, Prentice-Hall is recommended. Hopefully, each parish has a Staff Support Committee [or equivalent] to assist in this process. In addition, the Internal Revenue Service has materials related to church salary and benefit issues available at the IRS website, www.irs.ustreas.gov, with detailed information in Publication 1828 http://www.irs.gov/pub/irs-pdf/p1828.pdf.

1. Factors to use in determining initial base compensation and annual increases

   a. Performance and proficiency
      i. Abilities of the pastor as preacher, worship leader, shepherd, teacher, counselor, administrator
      ii. Years of experience as an ordained pastor
      iii. Administrative ability
      iv. Continuing Education beyond ordination requirements
   b. Responsibilities
      i. Level of responsibility of the position (Senior, Associate, etc.) as defined by the job description
      ii. Time demands of the position
      iii. The size of the congregation
   c. Goals and objectives
      i. Local Congregation
      ii. Professional Development
      iii. Synod Participation
      iv. Personal
   d. Cost of Living adjustment for inflation
   e. Increase based on additional year of service

2. Understanding the Compensation and Benefits Worksheet (Appendix A)

   a. Base Compensation is salary (housing included), but does not include a Social Security allowance.
   b. Base Compensation is different from Total Defined Compensation as used in the ELCA retirement plan. Total Defined Compensation for the ELCA retirement plan is Base Compensation plus a Social Security allowance paid by the congregation.
   c. When a parsonage is provided, you may calculate the base compensation by reducing 30% of the guidelines in consideration of housing provided.
d. Guidelines for Second-Career clergy:
   i. New clergy entering the ministry as a 2nd career bring with them a variety of
      skills and knowledge. While they may not be equivalent to those gained as a
      pastor, such experience will be reflected in the individual's maturity and can
      be of benefit to a congregation. While there is no empirical data establishing
      an equitable formula for converting years in a secular job to parish years of
      experience service, fairness and common sense dictate that secular years be
      considered.
   ii. Consistent with the practice of other synods we suggest that based on the
       previous career's relevance to ordained ministry, one year of experience be
       granted for every 2 to 4 years’ experience, up to a total maximum of 5 years
       credit. For example, a seminary graduate who spent ten years as a
       counselor may be granted five years’ experience and therefore start higher in
       the salary range. A seminary graduate who spent ten years as an office
       manager may be granted two and one-half years’ experience as an office
       manager's work is less directly related to the ministry, but still somewhat
       relevant.

3. Part-Time Salary
   In order to remain on the ordained clergy roster, a pastor’s call must be for ministry of at
   least 15 hours per week. In the event that a congregation calls a pastor part time, it should
   be understood that part time status pertains to salary, responsibilities, and hours. It may also
   include the proportional number of Sundays (e.g. ¾ time may mean three out of four
   Sundays, etc.) depending on the particular setting of ministry.

   The minimum contribution levels still apply for Portico health benefits; they are NOT
   proportional. Benefits are available through Portico for clergy who work at least 15 hours per
   week for a minimum of six months during the year.

   Congregations with a part-time pastor may need to develop lay leadership to augment the
   work of the pastor in word and sacrament ministry. An ongoing conversation with synod staff
   should occur if a congregation is considering moving from full-time to part-time pastoral
   ministry.

B. Housing Allowance
   The ELCA Letter of Call considers housing to be part of the compensation for a pastor.
   Housing is not a benefit or a business expense.

1. When a Parsonage is Provided:
   The utilities and maintenance costs are to be borne by the congregation.

   a. Housing Equity Allowance
      It is recommended that congregations contribute to a Housing Equity Fund. Such a
      contribution should match the equity that would be accruing if a pastor were making
      payments on the purchase of his/her/their own home. A reasonable amount would
      be equivalent to the amount of principle being paid partway through the payment of a
      mortgage; most Equity Allowances range from $1,200 to $2,500 per year. The
amount can be discussed with the pastor. Contributions to such a fund are best made to the ELCA optional retirement fund or other tax-deferred plan.

b. **Household Expenses and Furniture Allowance**
An allowance may be designated to be used by the pastor for purchasing and repairing furnishings and miscellaneous expenses. To the extent that it is actually used for furnishings, etc., it is excludable from Federal Income Tax.

2. **When a parsonage is not provided:**
Please see Appendix C for wording to designate a portion of the pastor’s salary as housing allowance, per IRS regulation.

C. **Additional Compensation**

1. **Social Security Allowance**
For social security purposes clergy are taxed as if they are self-employed. The current rate for self-employed persons is 15.3%. Since congregations pay half of the total Social Security tax for other employees, the same (i.e. 7.65%) should be considered for the pastor. Generally, the congregation does not pay the pastor’s Social Security tax directly, but designates the amount as an allowance which is additional taxable income.

2. **For technical questions about Social Security**
   a. Seek private legal counsel.
   b. Obtain publications and forms at 1-800-tax form (800-829-3676), or www.irs.ustreas.gov
   c. Obtain direct assistance by calling Telephone Assistance for Exempt Organizations, Retirement Plan Administrators, and Government Entities at 1-877-829-5500

D. **Tax Sheltered Annuity**
The use of a TSA allowance is a way that additional savings fund may be established for a pastor on the initiative of the congregation as a supplement to the retirement benefits, or by redirecting monies from the Base Salary on the initiative of the pastor. (This can also be done through the ELCA Portico Benefits Plan.)

PART II – **Determining Cost of Benefits**

A. **ELCA Retirement and Other Benefit Plans**
The employer/congregation contributes required contributions for each eligible employee whom the employer enrolls in the plans. Participation in the Other Benefit Plans is mandated for the pastor (member) if he/she/they participates in the ELCA Retirement Plan. An ELCA congregation may enroll any or all of its employees. The amount of the required contributions is determined as a percent of defined compensation.

Detailed information about calculating defined compensation and required contributions are available through the EmployerLink section of the Portico Benefit Services website (https://employerlink.porticobenefits.org/home) or by calling 800-352-2876.
Under the ELCA Regular Retirement Plan, the congregation is required to pay the minimum retirement contribution. The supplemental contribution (i.e., the difference, if any, between the recommended and minimum required contribution rates by the congregation) may be deposited in the ELCA Regular Retirement Plan or the ELCA Optional Retirement Plan. In deciding whether to make contributions to either of these two plans, the parish should consider the differences between the plans.

The required contribution rate for all clergy is 10% of defined compensation, which will be billed directly by Portico. Additional retirement contributions may be made.

**B. Medical and Dental Benefits Contribution**

With the advent of the Affordable Care Act, changes were made to plan offerings by Portico Benefit Services. Information provided in versions of this document prior to 2014 has been updated, especially with regard to the creation of multiple plan options and age-based premiums, as Portico continues to prepare the ELCA health plan options for the Affordable Care Act (ACA).

Congregations should keep in mind that there are four plan options from Portico, with differing levels of coverage and out-of-pocket expenditure requirements. The Portico website and representatives of Portico can provide you more detail about these plan options.

The decision to recommend the Gold+ Plan was endorsed both by the Church Council of the ELCA in April 2013 and by the Greater Milwaukee Synod Assembly in May 2013.

Leaders are encouraged to review the ELCA "Philosophy of Benefits" document, which is passed by the ELCA Church Council and used by Portico to shape their benefits. It's available at [https://goo.gl/BAM9jM](https://goo.gl/BAM9jM).

This document states that "although employers are expected to pay the majority of benefit costs through plan contributions, plan members are expected to participate in the benefit costs through plan design and features." While congregations are expected to pay the entire premium costs for their employees and family members, plan members generally pay approximately 20% of their health care costs through various deductibles and co-payments in the Gold+ plan.


Participating in the plan is not optional, except that Portico Benefit Services provides for waiver of medical-dental coverage if proof is given of coverage under a spouse's plan. When a Health Benefit waiver is granted (or if costs are reduced because the pastor is part of a clergy couple and costs are shared with another congregation), it is strongly recommended that the congregation not simply absorb the saved dollars into the church budget. Doing so would cause difficulty when the congregation again needs to provide such coverage. Rather, it is recommended that the savings be used for their intended purposes (providing benefits to church staff leadership) either by providing an offset for any additional costs, particularly premium costs, incurred by the spouse to have family medical coverage or by implementing Supplemental Benefits of Medical and Dental Reimbursement.

In order to participate in the above Benefits Program, an individual must be enrolled in all of the applicable plans. The program is available to clergy who are scheduled to work 15 hours or more per week for at least six months during the year.
C. Disability Insurance
As a benefit of participation in the ELCA Benefits Plan your pastor has Disability Insurance. Plan details are available through Portico. The parish provides total defined compensation including housing for the first two months of disability on a self-insured basis. The parish is also expected to pay the medical, dental and survivors insurance contributions during the first two months of disability. After the first 60 days of disability, the ELCA disability plan becomes effective and will pay 2/3 or 66.67% of the monthly defined compensation.

D. Supplemental Benefits
Consult Portico to explore supplemental benefits related to medical, dental and disability coverage.

IMPORTANT NOTE: If the pastor requests that a portion of their salary be sent to a non-taxed benefit account (additional retirement contributions, Flexible Spending Account, child care account, etc.) care must be taken to ensure that the appropriate amount is deducted from the pastor’s paycheck. It is the responsibility of both the pastor and the congregation council to make sure that all deductions and contributions are done correctly.

PART III – Professional Expenses
It is recommended that the congregation adopt the policy that all professional expenses incurred by the pastor(s) and other employees be reimbursed in full. Adequate allowances, in addition to salaries, should be provided in the church budget to cover anticipated costs. The IRS insists that for these allowances to be non-taxable, they must be fully documented and appropriately paid. The congregation council should frequently review the allowances and their use to be certain that the professional staff are submitting reimbursement requests on a timely basis and are being fully reimbursed.

The primary areas for professional expenses are shown below. There may be additional professional expenses unique to your parish situation. This matter should be discussed with your pastor and professional staff.

A. Automobile Expenses
The largest single church-related expense for the pastor is the cost of transportation, which includes fuel, repairs, insurance, tolls, etc. Transportation expenses throughout the business world are commonly covered by the employer.

It is recommended that the congregation reimburse the pastor’s mileage at the current IRS rate. For 2019 the IRS allows deductions of $0.58 per mile for a car used for business purposes. This information is available at www.irs.gov, search phrase—standard mileage rates. This figure is usually adjusted annually (rarely, twice a year). Reimbursed this way, the mileage reimbursement is not taxable income.

While congregations could instead simply offer a flat rate allowance, the congregation and pastor must be careful about this. The pastor must be able to demonstrate to the IRS that reimbursed mileage was driven for professional purposes. A daily log is normally kept for this option. This reimbursement is taxable as income.
When extensive driving is required, a parish-owned or leased vehicle may be the most cost-effective approach. Any personal miles must be reimbursed to the congregation or claimed as taxable income.

B. Continuing Education
In order to update skills and thereby strengthen their ministry, pastors are encouraged to enroll in courses of Continuing Education. Such activities improve ministry and are not vacations. The best way to encourage your pastor's continuing growth is to provide the time and money that make Continuing Education activities possible. The recommended congregation's share is $700 or more per year. The pastor contributes $300 on their own each year. Up to two weeks should be available for continuing education, which may include Sundays. Congregations should consider allowing the pastor to accumulate continuing education dollars and time up to a maximum of 3 years to provide for a more structured study opportunity.

C. First Call Theological Education
First Call Theological Education (FCTE) is a requirement of the ELCA for a pastor in the first three years of ministry. This program helps clergy transition from seminary to congregational ministry. The FCTE requirement is in addition to the above recommended continuing education for the first three years of the pastor’s ministry. Currently FCTE is two to four days per year. Money should be set aside in the congregation’s annual budget to cover these costs too, if the pastor fits these criteria.

E. Synod Assembly Expenses
Attendance at the Synod Assembly is constitutionally mandated for pastors, and expenses for registration, lodging, meals, travel and other fees are the responsibility of the congregation.

F. Fall Theological Conference
Fees and time for the Fall Theological Conference are recommended to be covered by the congregation separate from continuing education support.

G. Conference Expenses
Your pastor's attendance at synod conferences is a professional expense and should be supported by the congregation or agency by payment of registration fees and other expenses. Discuss with your pastor his/her/their anticipated expenses in connection with conferences in the coming year such as Stewardship Fair, Together in Mission, Day of Renewal, Boundary Workshops, etc.

H. Technology, Cell Phones and Ministry Resources
Your congregation may choose to provide an allowance for the purchase of, or subscription to resources and/or web services, enabling the pastor to keep abreast of developments in their profession and the rapidly evolving nature of the church.
Use of technology enhances the effectiveness of ministry by providing for better use of time and by making a pastor more accessible. Legitimate expenses incurred by a pastor for church-related activities should be equitably reimbursed. Examples include cell phones, email/internet access, and computers. Unless otherwise agreed to, it is the expectation that the equipment remain with the congregation or be purchased at current market value by the pastor at the time the pastor leaves the congregation.
PART IV – Other Benefits and Considerations
This section discusses the types of time off periods that are granted to the pastor as a condition of employment. Time-off may be mandated by the call document, mandated or implied by law or by ELCA policy, or established by agreement between the pastor and the congregation. While this type of benefit does not involve additional compensation for the pastor, it does require that monies be provided in the budget to provide for services required while they are absent.

B. Weekly Time Off (as part of defined work week)
Because of the “on-call” nature of church work, the great deal of evening and weekend involvement, serious consideration needs to be given to the pastor’s self-care. It is recommended that they are encouraged to set aside 1-2 days a week for personal time. A minimum of one day per week is necessity. It is suggested that at least once per month they are encouraged to arrange to have two (2) consecutive days off. Arrangements should be flexible for the pastor and the congregation, but should also provide for emergency pastoral care when the pastor is unavailable. Clearly defined expectations of time off are important for the pastors and the congregation.

C. Vacation
The congregation is to provide a minimum of four (4) weeks of vacation (encompassing four Sundays) per year with full pay. Vacation should be proportional to the contracted work week of the clergy. For example, a full-time pastor would work 48 full-time weeks and have four full-time weeks of vacation in a year; a half-time pastor would work 48 half-time weeks and receive four half-time weeks of vacation in a year. The congregation should consider granting additional vacation time based on the length of service in the ministry.

The length of vacation, the number of Sundays, and when vacation is to be taken are all matters which need to be discussed openly with your pastor and should be considered an important part of compensation.

(A word of rationale: In addition to four weeks of vacation for entry level clergy being the national standard in the ELCA, the nature of pastoral work should be considered in granting vacation. A pastor does not work a five-day workweek as most lay people do. clergy generally work five to six days, plus many evenings. The pastor is on call 24 hours a day and does not have the same sense of a "break" for a weekend. A pastor's busiest times of the year are often those most lay people consider holidays - namely, Easter, Thanksgiving, and Christmas.) Pastors are also encouraged to take vacation in increments of at least a week.

Personnel policies should be established in congregations that clarify whether or not vacation time can be carried over to the following year. When a pastor begins or ends a call mid-way through a calendar year, we recommend that vacation time be granted proportionally. (A pastor beginning a call in July would be granted two weeks’ vacation for the remainder of the year.)

D. Holidays
Appropriate time off for general holidays should be provided. If the actual day cannot be taken, another day should be given as compensation.

E. Disability Leave
When there is a disability, full salary, housing and benefits are to be paid by the congregation until the ELCA Disability Benefit Plan takes effect (two months). See Part II of these guidelines and the Portico website. The congregation should assume responsibility for a substitute pastor during the disability.
If a full-time rostered minister, because of the disability, receives compensation from some source other than the ELCA disability plan, such as Workers Compensation, then compensation should be mutually negotiated so that the total does not exceed the usual monthly compensation.

F. Sick Leave
According to the ELCA call document, sick leave is up to eight (8) weeks per year with full salary, housing and benefits. This is not a cumulative benefit. Sick leave is thus coordinated with the ELCA disability plan. When there is extended illness contact should be made with the synod office to coordinate benefits.

G. Other Leave Considerations

1. Family Leave
   Family leave is paid time off to care for a seriously ill child, spouse or parent, or time off for the funeral of a family member. Congregations should carefully consider developing a family leave policy.

2. Parental Leave
   Per the resolution passed at the 2019 Greater Milwaukee Synod Assembly, “congregations of the Greater Milwaukee Synod are encouraged to adopt policies providing eight weeks of parental leave with full salary, housing, and benefits.” Additionally, the assembly directed that a model policy for Parental Leave be developed for use in congregations. This is currently in process with the goal of being completed by January 1, 2020.

3. Sabbatical Leave
   Sabbatical leaves are granted to provide an opportunity for the pastor to take an extended period of time for personal enrichment, study, spiritual growth, travel, skill development, research, and/or experimentation. A leave should be approved based upon a specific proposal that indicates how the planned activities will benefit the pastor, the congregation, and/or the wider church. All provisions should be negotiated well in advance of the sabbatical and clearly stated in writing. The proposal/agreement should define how the congregational ministry is to be handled during the absence. The Synod Council has adopted a policy of “Sabbatical Guidelines” for use by congregations in considering such sabbatical leaves. It appears in this document as Appendix D.

H. Loans
Caution is urged in the practice of congregations making loans for down payments on homes or other purposes to clergy. It is suggested that prior to entering into any such agreement it be discussed with appropriate members of the synod staff.

I. Compensation for Altar/Pulpit Supply
$175.00 - Preaching and leading one worship service, plus mileage (this applies when a supply pastor is both preaching and presiding, as well as when a layperson is preaching but not presiding)

$50.00 - Each additional service on the same day or at another time (Saturday evening or weekday), when the preparation involved is already completed for the related Sunday.

2020 Compensation Guidelines for Clergy
Greater Milwaukee Synod, ELCA
$50.00 - Presiding at Communion only, plus mileage (this applies when a layperson is preaching and a pastor is needed only to preside at Communion)

J. Moving Expenses
The congregation is responsible for moving a rostered minister to the community. All reasonable expenses should be covered by the congregation and negotiated with the incoming pastor. It is preferable to use a professional moving company. If other arrangements are made, they must be mutually agreeable.
### Appendix A – Compensation & Benefits Worksheet

Worksheet for Pastor _________ at _______ years of experience at
2020 Greater Milwaukee Synod Minimum Guidelines

<table>
<thead>
<tr>
<th>Comp Chart # 1</th>
<th>Annual total compensation and benefits for Pastor _________ at 2020 Portico rates and GMS minimum guidelines</th>
<th>Annual total compensation and benefits for Pastor _________ as proposed for 2020, if different from column 2</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Items</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total Defined Compensation (salary, housing, SS) from column 3 of the 2020 minimum guidelines chart below</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total Portico Benefits (retirement at 10%, medical at Gold+, see link to Portico calculator below)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total of Comp and Benefits (first two rows together)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Automobile Mileage (reimbursable at current IRS rate for business miles, not commuting miles)</td>
<td>$1200 estimate</td>
<td></td>
</tr>
<tr>
<td>Continuing Education (up to 2 weeks time available)</td>
<td>$1000 recommended ($700 minimum)</td>
<td></td>
</tr>
<tr>
<td>Fall Theological Conference (congregation should cover all registration, lodging, and travel if rostered minister chooses to attend. This is in addition to Cont. Ed.)</td>
<td>$300 estimate</td>
<td></td>
</tr>
<tr>
<td>Synod Assembly (annually in June – required attendance for all rostered ministers)</td>
<td>$200 estimate</td>
<td></td>
</tr>
<tr>
<td>(First Call Theological Education) (required for three years)</td>
<td>$300 estimate (if applicable)</td>
<td></td>
</tr>
<tr>
<td>Books/Subscriptions/Phone as negotiated (e.g.: $420 for phone/year)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Vacation (four weeks is standard regardless of FT or PT)</td>
<td>4 weeks - including Sundays</td>
<td></td>
</tr>
<tr>
<td>Total Package Estimate:</td>
<td>Total Estimate of</td>
<td>Total Estimate of</td>
</tr>
</tbody>
</table>
Portico Benefits - Using the online calculator at https://employerlink.porticobenefits.org/Home/Resources/Calculators.aspx

You will need to insert Pastor____________’s birthdate of______________, the Defined Compensation amount of $__________, and indicate that Pastor________will be sponsored at the Gold+ level for: (choose one)

___ member only,
___ member & spouse,
___ member & children,
___ member, spouse and children,
___ coverage is waived (if spouse’s employer covers benefits)
___ or coverage is shared with spouse’s calling congregation
## Appendix B - Minimum Compensation Guidelines for 2020

### Clergy Compensation Guideline for 2020

<table>
<thead>
<tr>
<th>Years Experience</th>
<th>2020 Min Base Compensation (Salary &amp; Housing)</th>
<th>Social Security Allowance</th>
<th>2020 Total Defined Compensation (Salary, Housing &amp; SS)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>$51,446</td>
<td>$3,940</td>
<td>$55,386</td>
</tr>
<tr>
<td>1</td>
<td>$53,040</td>
<td>$4,060</td>
<td>$57,100</td>
</tr>
<tr>
<td>2</td>
<td>$54,380</td>
<td>$4,160</td>
<td>$58,540</td>
</tr>
<tr>
<td>3</td>
<td>$55,690</td>
<td>$4,260</td>
<td>$59,950</td>
</tr>
<tr>
<td>4</td>
<td>$57,000</td>
<td>$4,360</td>
<td>$61,360</td>
</tr>
<tr>
<td>5</td>
<td>$58,289</td>
<td>$4,460</td>
<td>$62,749</td>
</tr>
<tr>
<td>6</td>
<td>$59,568</td>
<td>$4,560</td>
<td>$64,128</td>
</tr>
<tr>
<td>7</td>
<td>$60,827</td>
<td>$4,650</td>
<td>$65,477</td>
</tr>
<tr>
<td>8</td>
<td>$62,066</td>
<td>$4,750</td>
<td>$66,816</td>
</tr>
<tr>
<td>9</td>
<td>$63,305</td>
<td>$4,840</td>
<td>$68,145</td>
</tr>
<tr>
<td>10</td>
<td>$64,533</td>
<td>$4,940</td>
<td>$69,473</td>
</tr>
<tr>
<td>11</td>
<td>$65,731</td>
<td>$5,030</td>
<td>$70,761</td>
</tr>
<tr>
<td>12</td>
<td>$66,919</td>
<td>$5,120</td>
<td>$72,039</td>
</tr>
<tr>
<td>13</td>
<td>$68,087</td>
<td>$5,210</td>
<td>$73,297</td>
</tr>
<tr>
<td>14</td>
<td>$69,255</td>
<td>$5,300</td>
<td>$74,555</td>
</tr>
<tr>
<td>15</td>
<td>$70,412</td>
<td>$5,390</td>
<td>$75,802</td>
</tr>
<tr>
<td>16</td>
<td>$71,539</td>
<td>$5,470</td>
<td>$77,009</td>
</tr>
<tr>
<td>17</td>
<td>$72,666</td>
<td>$5,560</td>
<td>$78,226</td>
</tr>
<tr>
<td>18</td>
<td>$73,783</td>
<td>$5,640</td>
<td>$79,423</td>
</tr>
<tr>
<td>19</td>
<td>$74,869</td>
<td>$5,730</td>
<td>$80,599</td>
</tr>
<tr>
<td>20</td>
<td>$75,956</td>
<td>$5,810</td>
<td>$81,766</td>
</tr>
<tr>
<td>21</td>
<td>$77,001</td>
<td>$5,890</td>
<td>$82,891</td>
</tr>
<tr>
<td>22</td>
<td>$77,996</td>
<td>$5,970</td>
<td>$83,966</td>
</tr>
<tr>
<td>23</td>
<td>$79,073</td>
<td>$6,050</td>
<td>$85,123</td>
</tr>
<tr>
<td>24</td>
<td>$80,078</td>
<td>$6,130</td>
<td>$86,208</td>
</tr>
<tr>
<td>25</td>
<td>$81,083</td>
<td>$6,200</td>
<td>$87,283</td>
</tr>
<tr>
<td>26</td>
<td>$82,068</td>
<td>$6,280</td>
<td>$88,348</td>
</tr>
<tr>
<td>27</td>
<td>$83,043</td>
<td>$6,350</td>
<td>$89,393</td>
</tr>
<tr>
<td>28</td>
<td>$84,027</td>
<td>$6,430</td>
<td>$90,457</td>
</tr>
<tr>
<td>29</td>
<td>$84,972</td>
<td>$6,500</td>
<td>$91,472</td>
</tr>
<tr>
<td>30</td>
<td>$85,916</td>
<td>$6,570</td>
<td>$92,486</td>
</tr>
<tr>
<td>31</td>
<td>$86,858</td>
<td>$6,620</td>
<td>$93,206</td>
</tr>
<tr>
<td>32</td>
<td>$87,766</td>
<td>$6,680</td>
<td>$93,946</td>
</tr>
<tr>
<td>33</td>
<td>$87,936</td>
<td>$6,730</td>
<td>$94,666</td>
</tr>
<tr>
<td>34</td>
<td>$88,617</td>
<td>$6,780</td>
<td>$95,397</td>
</tr>
<tr>
<td>35</td>
<td>$89,297</td>
<td>$6,830</td>
<td>$96,127</td>
</tr>
</tbody>
</table>

*For additional years beyond thirty-five add $850 per year.*
Appendix C – Housing Allowance Designation Forms

DRAFT LANGUAGE FOR CONGREGATION COUNCIL ACTION ON HOUSING ALLOWANCE

The ________________________________ Committee or Rev______ advised the Congregation Council that under the tax laws an ordained minister of the Gospel is not subject to Federal Income Tax with respect "to the rental allowance paid as part of compensation to the extent used to rent or provide a home." Where the Pastor owns a home this amount of the allowance will be an amount equal to the fair rental value of the home, including furnishings and appurtenances such as a garage, plus cost of utilities.

The council, after considering the request of the Rev._______ to designate an amount of compensation as a housing allowance for the amount expected to be spent to rent or otherwise provide a home during the period______ to_______ and in light of the Federal Income Tax Law and the establishment of salary level on motion duly made and seconded, voted to adopt the following resolution.

Resolved that the Rev.________________________ is to receive a salary of $________________ for the year______, and a housing allowance of $________________ for the year, the housing allowance to be so designated in the official records.

________________________________________ (Secretary Signature)

NOTIFICATION OF HOUSING ALLOWANCE BY CONGREGATION (EMPLOYER)

Date ______________________

Dear Rev._________________________

This is to advise you that at a meeting of the Congregation Council held on__________, 20__, your housing allowance for the year__________ was officially designated and fixed in the amount of $________________. Accordingly, $________________ of the total compensation payable to you during the year__________ will constitute housing allowance and the balance will constitute "salary" (as interpreted by the Income Tax Law).

________________________________________ (Secretary Signature)
Appendix D – Sabbatical Guideline Recommendations

Greater Milwaukee Synod, ELCA
Approved as a Guideline at Synod Council Meeting January 15, 1998

Introduction
It is important for both rostered ministers\(^2\) and the congregation\(^3\) to realize the importance of the minister's life-long continuing education through workshops, seminary courses and personal study. Congregations of the ELCA have long been encouraged to provide time and financial assistance to enable ministers to maintain and improve their skills. From time to time, however, ministers need and require an extended period of time for study, personal growth, reflection and renewal without the demands of one's regular employment -- a sabbatical leave. Experience has shown that the congregation's ministry directly benefits from such study, growth, and renewal. Long-term ministry is revitalized and stimulated. All parties benefit.

These guidelines are provided to assist ministers and congregations in the contemplation and implementation of such sabbatical leaves.

Purpose
Sabbatical leaves are granted to provide an opportunity for the minister to take an extended period of time for renewal, enrichment, study, spiritual growth, travel, skill development, research, and/or experimentation.

Eligibility

A. A sabbatical may be taken after every sixth full year of service in a given parish. Years cannot accumulate between calls, unless agreed at the time of call. (Congregations may also choose to establish sabbatical policies that vary from this typical timing and format.)

B. Full time Rostered Ministers. Part time Rostered Ministers will also benefit from a sabbatical and each congregation can consider what length or terms of such a sabbatical may be appropriate for their minister.

C. Planning should begin the calendar year before the sabbatical so the congregation and minister can plan for financial and ministry adjustments involved.

---

\(^2\) The terms "rostered minister" or "ministers", for the purpose of these guidelines, refer to those persons on the ELCA's roster of Word and Sacrament Ministry and roster of Word and Service Ministry.

\(^3\) These guidelines are written for congregations, recognizing that a rostered minister serving in another setting is guided by the policies of that employing body. These other agencies and institutions are also encouraged to consider sabbatical policies.

2020 Compensation Guidelines for Clergy
Greater Milwaukee Synod, ELCA
Duration
A sabbatical will normally be for 12 weeks (including the two continuing education weeks normally granted). Vacation should not be included as sabbatical time. The sabbatical leave may be split into two blocks of time, which do not have to be consecutive, but shall be taken within a twelve-month period from the beginning of the first block of time.

Cost to the congregation
A. The congregation will continue to pay full salary and benefits (base salary, housing allowance, retirement and insurance coverage). Car allowance, a ministry expense, is normally not paid during sabbatical time.

B. Accrued continuing education dollars can be used for the educational costs of the sabbatical. Continuing education dollars can only be accrued for three years. The congregation will need to provide for their ministry needs to be covered during the sabbatical time. In most cases, these needs are met in ways other than finding full-time replacement during the sabbatical. Considerations involve:

   1. Sunday worship/preaching. Normally done by a pastor engaged at the normal supply preaching rate of reimbursement (see page 10 of the Guidebook).

   2. Teaching, visitation, occasional services (funerals, weddings, etc.). The minister and congregational leadership can work together to arrange for these needs to be met during the sabbatical time. Another minister can be contracted for certain responsibilities, other staff may adjust responsibilities, and/or neighboring ministers may agree to cover certain responsibilities.

C. The congregation is not responsible to fund the sabbatical in any other way. However, it may choose to provide additional financial assistance.

Planning
A. Planning should begin at least a year before the sabbatical is to take place.

B. A congregational sabbatical policy should be in place before any other planning begins. This policy may be this synod guideline or a locally adapted version.

C. Normally the minister provides an outline of the planned use of time to the Council or responsible committee before the sabbatical is approved.

Commitments following the sabbatical
A. The minister will submit a report of the sabbatical time, and find occasion to share with congregational members reactions, learnings, insights, etc.

B. The minister is expected to remain at least one year in the parish following a sabbatical.
An illustrative checklist/timeline

- Mutual Ministry Committee or its equivalent encourages staff to consider a sabbatical.
- Staff determines interest and what the pastor/deacon might like to do during the sabbatical.
- Council receives request/proposal, approves sabbatical leave.
- Council or committee adjusts budget to allow for additional staff coverage.4
- Staff or Council consults with the synod office regarding pastoral assistance.
- All arrangements with persons involved should be in place three months in advance.
- Staff makes all necessary arrangements for pastor/deacon course of study, travel, etc.

Please call the synod office if you have questions.

---

4 How much time will the interim need to work? Full time? Part time? Will regular office hours need to be kept? Who will be responsible for pastoral needs that arise - crisis counseling, weddings, funerals, etc.?